

Testimony in OPPOSITION to Exempting All Social Security Income from State Taxation: S-245
Senate Committee on Finance
May 15, 2025
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The **Economic Progress Institute opposes S-245**, which would exempt all from Rhode Island state taxation all Social Security income.

We oppose this well-intentioned proposal for three reasons:

- Rhode Island cannot afford the revenue loss from this bill. According to an estimate prepared for the Economic Progress Institute by the Institute on Taxation and Economic Policy (ITEP), the annual cost of this proposal would be \$50 million, and given the existing budget concerns and the threat of substantial cuts in federal assistance to states, we cannot afford this now. This estimate is in line with a fiscal note on a 2024 proposal to exempt up to 80% of Social Security income from state taxation; that note estimated that the annual cost after full implementation would be \$41.9 million.¹
- Current law already exempts from state taxation the Social Security income of low-income and modest-income Rhode Islanders, those with federal AGI under a certain amount (\$101,000 for single filers and \$126,250 for joint filers in Tax Year 2023). Therefore, this full exemption would do nothing to help the lowest-income Rhode Islanders. Indeed, ITEP estimates that 75% of the benefit from this legislation would go to the Top 20% in income, those with total income of \$151,000 and above. Furthermore, 27% of the benefit would go to the Top 5%, and more than 5% of the benefit would go to the Top 1%. The average income of those benefiting would be \$215,700.
- At EPI, we believe tax liability should be based on amount of income and not on membership categories. This bill would provide exemptions and tax savings even for millionaires who simply do not need this tax break. At a time of budget gaps and possible cuts to critical services, we should not be providing tax breaks to high-income households.

For these reasons, we urge the committee *not* to send this legislation to the Senate floor.

¹ https://www.rilegislature.gov/housefiscalreport/2020/2024-H%207588.PDF.